



Subject:	Waste Collection Update
Date:	14th January, 2020
	Nigel Grimshaw, Strategic Director of Neighbourhood Services, City
Reporting Officer:	and Neighbourhood Services Department
	Siobhan Toland, Director of City Services,
Contact Officer:	John McConnell, City Services Manager (Resources and Fleet)

Restricted Reports			
Is this report restricted?	Yes	No	\checkmark
If Yes, when will the report become unrestricted?			
After Committee Decision			
After Council Decision			
Sometime in the future			
Never			

Call-in	
Is the decision eligible for Call-in?	Yes 🗸 No

1.0	Purpose of Report/Summary of Main Issues
1.1	To provide an update on Waste Collection missed bin issues, given the discussion at the Council meeting on 6 th January, 2020.
2.0	Recommendations
2.1	Members are asked to note this update and agree, as discussed at the Council meeting on 6th January, to hold a separate meeting with Members of this Committee and the Party Group Leaders to discuss the ongoing issues with waste collections and to include engagement with Trade Unions Coordinators as part of the agenda for the meeting.

3.0	Main Report
3.1	Missed Bin Collections
	Executive Summary of Actions
	This report will highlight the progress of work which has been undertaken to address persistent issues which include:
	 Intensive work with squads reinforcing the concern of members and the customer experience;
	Using narrow bodied vehicles where logistically possible;
	Ordering eight more narrow bodied vehicles, due Spring 2020;
	Working with communities and residents directly or through Elected Members
	regarding restricted access;
	Meeting with DFI officers on the ground regarding yellow lines and enforcement;
	The Strategic Director has arranged to meet with DFI officials;
	 Identified key affected streets per area- looking at solutions;
	Customer program being fast tracked around waste collection solutions.
3.2	Background
	An update on Waste Collection issues was submitted to the P&C Committee on 8 th October 2019, and a further detailed briefing was provided to the Party Group Leaders on the 8 th November 2019.
	The October report stated:
	'Turning to the issue of missed bins, this item has received increased scrutiny over the past two years as the new Resources and Fleet City Service, has been established and throughout the summer of 2019 in particular. One of the priorities in Waste Collection is to ensure that the number of missed bins are kept to a minimum. It is worth reminding Members that on average we collect approximately 154,000 bins a week, so the percentage of missed bins is less than 0.5%, although we appreciate the impact even this has on people'.

- 3.3 Waste Collection runs on average 49 planned routes each day, some operate over a 10 day cycle. Routes are designed to ensure that all crews are employed for 37 hours per week, and have been reviewed in the last 12 months. Routes take into account travel times and times taken to empty lorries as well as carrying out compulsory vehicle safety checks each day.
- 3.4 Adjustments to routes are made as necessary e.g. new housing stock, PBMSA coming on stream etc. There is no established capacity to revisit missed streets during normal operational hours except for the provision of one Quick Reaction Team to recover missed black bins. All other recovery is currently carried out on overtime.

3.5 **Current Issues**

In recent years, the number of missed collections has increased as a result of several factors and these have been covered in previous reports. However, more recently the main and growing problem citied by returning squads has being restricted access to streets due to parked cars. Although difficult to quantify, Waste Collection staff believe this to be a mix of residents parking in their own streets and commuters parking just off main arterial routes and then using public transport to continue their journeys to and from work.

- 3.6 The number of missed bins reported to the Council's Call Centre spiked over and following the July holiday period, and although Waste Collection has strived to reduce this as quickly as possible, this has not been resolved quickly enough, mainly due to resources being diverted to cope with the increased demands for compostable waste collections which reached record levels throughout the Summer of 2019. Latest figures suggest that levels are now reducing towards the previous year's figures.
- 3.7 Members will be aware that several approaches have been identified to improve the situation, and are being implemented or will be explored as part of the Transition and Improvement Plan within the Department, namely:
 - Raising awareness with squads about missed bins, using the data core staff have been instructed to make every effort to get bins emptied "first time, every time" but, should this not be possible, to promptly communicate difficulties. This work continues

and Assistant Managers continue to stress the importance of reporting issues immediately.

- It has been stated that "If the lorry can't get to the bin, can the bin get to the lorry?" and this is being considered. Council Health & Safety officers are working with Waste Collection to consider the frequency and distances involved to bring bins from agreed collection points to the vehicle, whether there is a recommended "maximum distance" an operator can be asked to pull a bin. This remains a work in progress as there is no definitive HSE, Waste Industry Safety and Health Forum (WISH) or other guidance on this and individual risk assessments would be required taking into account road conditions, length of travel, weight of bins, etc. This would be a major undertaking to achieve, and the effects on route efficiency and resourcing also need to be understood.
- Also being considered is the logistics and costs of additional staff to offset the above operation, however, we also need to consider operator fatigue to provide longer pulls? Current IT modelling systems cannot easily determine how many extra operators it would take to address missed bins through this method. This is due in the main because missed bins are not defined by one area or by one days' collection or by one single waste stream.
- Selective targeting (e.g. missed Assisted Lifts) as a priority discussions are underway with the individual crews on how best to introduce a new system of recording missed assisted lifts. It is hoped to trial a simple IT solution with the use of smartphones in the coming months, lead through the Customer Focus Programme.
- Better use of ICT with the first draft of "heat maps" being used to identify difficult areas but this is dependent upon access to critical staff members or additional technical support. Temporary admin support is to be utilised to devise heat maps and data that can be used to identify specific problem areas. These area specific issues could be discussed in greater detail at the specific meeting that is to be arranged with Members.
- Longer-term, amending the fleet to have a better fit-for-purpose (i.e. procuring) narrow body and/or 18T refuse collection vehicles; an initial step has been taken to

order 8 x 26T narrow body RCVs which are due to delivered in April/May 2020. These
vehicles are 250mm (10") narrower and should assist in accessing some narrow
streets more easily and positively impact upon missed bins.

- Close dialogue is maintained with Road Service regarding the installation of doubleyellow lines and enforcement, and higher level discussions have been held about adopting alternative approaches – such as red or blue lines, clearway zones etc, but these have been deferred pending reestablishment of the Assembly. We have written to the Department for Infrastructure formally to update them on these challenges, the impacts, and seek to get support and action from them on how to address. See Appendices 1 & 2 (Correspondence with Department for Infrastructure).
- 3.8 All of the above work and our work around the Departmental Transition and Improvement project for Resources and Fleet Services, is underpinned by the Corporate Customer Improvement Programme. This work is ongoing and further reports will be presented in due course.

3.9 Update on progress

Since the report of 9th October, Waste Collection Management have continued to focus on the issue of missed bins and the following actions have been undertaken.

- Working with the Customer Focus Programme, a body of work is agreed to be undertaken by Digital Services to link current IT systems and data to create a Waste Collection 'dashboard' to provide relevant management data on which to base operational decisions on a live basis. It is hoped that this piece of work could be trialled operationally in the next few months.
- A trial has started, to try and independently verify and check, using internal quality monitors, instances whereby drivers have reported instances of access issues. Photographic evidence is being obtained wherever possible. This is aimed at providing assurance to management that access is restricted when reported. It should be noted however that the staff monitors are not qualified heavy goods drivers and therefore their view is subjective.

- Alongside this, a temporary admin resource is looking at extracting data on missed bins to provide some analysis on the main problem streets across the city, in order to prioritise any available resources to address.
- Addressing restricted access issues work has been undertaken to assess the level of interaction with the public and with the Department for Infrastructure at local management level to address specific issues. An exercise has been undertaken to pull together all separate hard copy data and email records held within Waste Collection. This has been an attempt to quantify, in the last 12 months, the number of actions/ interventions taken by local waste management:
 - Lettering of residents in relation to access issues 5,602 properties contacted across 132 streets;
 - Number of formal interactions with local Dfl management in relation to individual streets – 46 occasions;
 - Number of interactions that has resulted in action by DfI (eg introduction of yellow lines) – 41 occasions;
 - Number of successful outcomes from these interactions 32 occasions, (subjective view from front line management - exact data is not held);
 - Number of on-site meetings with Councillors, MLAs and / or their representatives in relation to access issues by Waste Collection Management – 44 site meetings.
- 3.10 Work will continue to develop reliable data using IT systems and to inform management decision making, to target available resources wherever possible to maximise the first time collection of bins across the city. In terms of the operational planning regarding Christmas and New Year 2019, Members will be aware that party group leaders were briefed on this and some of the difficulties faced in terms of operational planning. It is clear that early conversations with staff and Trade Unions will need to happen very soon regarding the outcome and impacts of the holidays alongside the ongoing issues with missed bins and these meetings are being planned. Further information can be provided to Members at the specific meeting requested following the Council meeting on 6th January.

	Financial and Resource Implications
3.11	These have not been assessed at this time, as this report is an update report. Clearly to implement some of the possible improvement actions and as the Customer and Transition and Improvement Programs progress, actions will be developed and these will be need to be assessed in terms of their feasibility and costs.
	Equality or Good Relations Implications/ Rural Needs Assessments
3.12	None required at this time.
4.0	Documents Attached
	Appendix 1 – Letter to Permanent Secretary Dfl
	Appendix 2 – Letter of Reply from Dfl